



# **CITY OF TANGENT**

P.O. Box 251  
Tangent, OR 97389  
[www.TangentOR.gov](http://www.TangentOR.gov)

**Regular City Council Meeting  
Agenda & Public Notice  
February 9, 2026  
Page 1 of 2**

**PUBLIC NOTICE  
TANGENT REGULAR CITY COUNCIL MEETING  
7:00 PM  
MONDAY, FEBRUARY 9, 2025  
TANGENT CITY HALL  
32166 OLD OAK DRIVE – TANGENT OR 97389**

### **REQUEST FOR ACCOMMODATION**

Requests for accommodations can be submitted to the City Manager at least 48 hours before the meeting at [jsamaniego@tangentor.gov](mailto:jsamaniego@tangentor.gov) or by calling 541-928-1020.

### **VIRTUAL ATTENDANCE**

To attend virtually via Microsoft Teams, please request the link before 4:00 pm on the day of the meeting.

### **REQUEST TO COMMENT**

**To comment online via Microsoft Teams, please unmute yourself and announce your name** at the start of Citizen Comments when requested by the meeting chair. The chat room is not monitored during the meeting.

**To comment in writing:** Please feel free to provide your comments online on our website, and under “Government,” click on the link “E-mail the City Council” or email [citycouncil@tangentor.gov](mailto:citycouncil@tangentor.gov) before 4:00 pm on the day of the meeting.

**To comment in person at the meeting:** Please arrive at 7:00 pm and sign in if you wish to have a response to your Citizen Comments. Citizen Comments are limited to 3 minutes per person.

City Hall  
32166 Old Oak Dr.  
Tangent OR 97389

[www.TangentOR.gov](http://www.TangentOR.gov)  
Phone: 541-928-1020

Office Hours  
Monday – Friday  
9:00 A.M. – 4:00 P.M.

## **AGENDA**

### **Call to Order**

### **Roll Call**

Mayor Loel Trulove, Jr.  
Councilor Trina Henderson  
Councilor Garry Pullen

Councilor Mathew Swenson  
Councilor Randi Letson  
Three present results in a quorum.

### **Adoption of Agenda**

### **Citizen Comments**

### **Consent Calendar**

1. October meeting minutes
2. Balance Sheet
3. Building Permits Calendar Year 2025
4. Check Register
5. Contract Vendors Report Fiscal Year 2026
6. Credit Card Statements
7. Franchise Fees
8. Journal Entries
9. LGIP Revenue Sharing
10. Statement of Activities
11. Boerman Model Fiscal Year 2026
12. City Manager Report
13. Quarterly Utility Report
14. City Calendar for Current and Next Month
15. Social Media Data
16. Polimorphic Data
17. Adopt Council Goals
18. Resolution Adding New Finance Director to Bank Account
19. Appoint Finance Director as Budget Officer

### **New Business**

1. Tangent Drive Ownership – Motion
2. Ordinance 26-01 Dog Ordinances – Motion

### **Council Discussion**

### **Citizen Comments**

### **Closing Council Statement**

### **Adjournment**

# **New Business 1**

**Tangent Drive Ownership**

**Motion**

## **New Business 1. Tangent Drive Ownership – Motion**

In 2018, the Tangent City Council added the Tangent Drive improvement project goal, with support from the Linn County Road Department. This was forwarded to the Albany Area Metropolitan Planning Organization (AAMPO), which secured funding from the Surface Transportation Block Grant (STBG) in 2020. However, the pandemic put all projects on hold until after 2021. In late 2021, the State of Oregon withdrew funding, prompting Councilor Henderson and City Manager Samaniego to go to the capital and lobby for its restoration. In 2023, funding was restored, and Linn County planned to survey the street in 2024.

After the survey was completed in July 2024, Linn County issued a Request for Proposals (RFP) to construction companies to perform the work. However, the costs had increased from the 2020 level. The amount is \$3 million, the funding gap. On July 14, Linn County Road Department staff informed the council that the project was on hold indefinitely. Linn County and the City of Tangent both have it identified as a project, but the county has no funding source in place for the project.

This meant the city's efforts were at a standstill, but residents could contact the County Commissioners to encourage progress and prioritization on the project. The City of Tangent still has the project listed and anticipates the new Transportation System Plan will list the Tangent Drive project. However, the Transportation System Plan project remains subject to funding.

On January 5, 2026, the new Roadmaster for the Linn County Road Department visited City Hall to discuss the Tangent Drive project and ensure alignment between the county and city. The alignment was confirmed, as both the city and the county agree that, while the project remains on the books for future funding, it is at a standstill until funding is secured. The Roadmaster asked the City Manager whether the City of Tangent was interested in assuming ownership of Tangent Drive. The City Manager declined the offer because the city is not in a position, fiscally or at the personnel level, to assume jurisdiction over the road.

The City Manager informed the city council. After interest in discussing the city taking over the road, it was decided to place the item on the agenda for the February council meeting for discussion and, if appropriate, to move that city staff contact the county regarding a potential transfer of Tangent Drive ownership and city funding plan.

Attached is information to help the council decide the next steps.

**Does the City Council wish to direct staff to contact Linn County regarding the potential transfer of Tangent Drive and draft an ordinance for property tax?**

## **Tangent Road Currently**

Tangent Drive spans 3585.12 feet, 0.679 miles from Highway 99E and the east city limit of Tangent. There is one Union Pacific railroad crossing about 400 feet away from the intersection of Highway 99E, west of Blackberry Road. The road has no sidewalks or shoulder lanes. The speed limit is 40 mph, the road is designed to accommodate 400 vehicles per day, and it is classified as a Minor Arterial roadway. According to the Oregon Department of Transportation (ODOT), a Minor Arterial is defined as “a key road that connects collector streets to principal arterials, facilitating traffic flow within metropolitan areas and serving as important routes for regional travel, distinct from major highways but more significant than local streets, often with federal funding eligibility.”<sup>1</sup>

As a Minor Arterial road, Tangent Drive serves as a connector for traffic from other communities to Highway 99E. The Linn County Road Department has not received any concerns about traffic exceeding 400 vehicles per day. Nor have they received any communication regarding speeding or dangerous situations. During the Transportation System Plan (TSP) performed by Kittelson Associates, there was no crash data from the Linn County Roads Department from Tangent Drive, compared to other roads and intersections in the city limits.

Without data, the county cannot prioritize the Linn County Road Department as a higher-priority project, thereby relegating Tangent Drive to a lower priority than other projects, such as bridge infrastructure.

## **Safety Concerns**

For a road to become a safety concern, metrics vary across jurisdictions. Most of the time, jurisdictions will use crash and traffic data to determine whether there is a concern. When it comes to crash data, it only has data for crashes that were reported, so unreported crashes, such as minor fender benders with no injuries, are untracked unless a report is filed for the crash.

From 2019 to 2023, there have been zero accidents or incidents on Tangent Drive. This data was obtained by Kittelson & Associates for the Transportation System Plan. The data came from ODOT, which provides crash reports for counties. In total, there have been 75 crashes in Tangent, including one fatal crash on Highway 99E near Highway 34.

Without crash data, the city's argument that the conditions on Tangent Drive are unsafe is limited. While it does create a safety hazard when you have a road with no shoulder or sidewalk, trying to accommodate cyclists and pedestrians, it is not recognized or given

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<sup>1</sup> <https://www.oregon.gov/odot/data/pages/functional-class.aspx>

priority until a significant accident or a series of accidents occurs. An example of this is the Tangent Loop and Tangent Drive intersection getting rumble strips after multiple crashes that resulted in serious injuries.

### **Transportation System Plan**

The City of Tangent is updating the overdue TSP to improve traffic, bike, and pedestrian infrastructure. Cities are required to update their plans at least every 10 years, and projects in the plan are eligible for capital project funding. Projects not included in such a plan are ineligible for funding, including grants. The TSP plan has held multiple public meetings, conducted online surveys, and delivered a presentation to the City Council. Despite a lack of data on crashes or safety concerns, residents of Tangent and the city raised concerns about the long-overdue upgrades to Tangent Drive.

Kittelson and Associates recognized the concerns and noted that Tangent Drive does not meet the minimum width requirement for a Minor Arterial Road. In the draft report, the TSP recommends reclassifying Tangent Drive from a Minor Arterial to a Collector road. A collector road serves as a middle tier between main arterials and local streets, gathering traffic from local roads and feeding it to arterials.

With this reclassification, the speed limit may be reduced to below the current 40 mph due to the surrounding residential units. The plan recommends these actions, and the city will request that the county conduct a speed study.

One critical note: under the Tangent Charter, residents of Tangent will vote on whether to adopt the Transportation System Plan. The council adopted the last TSP before the charter amendment. Both the city attorney and ODOT agree that it has to go before the voters.

### **Meta Traffic Speed Study**

From September 25 to October 1, 2025, the City Manager posted a radar unit to conduct a speed study at no cost to the city, provided by Meta Traffic. Meta Traffic specializes in traffic enforcement equipment, including speed cameras that issue citations for speeding. The radar was placed underneath a 40 mph sign, east of Sequia Street, about 1,832 feet away from the intersection of Highway 99E, and 1,437 feet away from the railroad crossing. Generally, the distance for a car to accelerate to 40 mph is 70 to 80 feet. Meta Traffic confirms the location as a good spot. Over the six days, Tangent Drive averaged over 500 vehicles per day, and of the 3,654 vehicles that passed, 31 were speeding by more than 10 mph. This is a 0.8% speeding rate.

Meta Traffic informed the city that the volume of speeding is too low for them to deploy equipment, and since then, the city has no longer pursued traffic enforcement equipment within the city limits.

The data was shared with the Roadmaster of Linn County, who noted that, given more than 500 vehicles, the county may conduct a speed study.

### **ODOT Funding Challenges**

ODOT's financial challenges have downstream effects: a lack of funding reduces investment in counties and cities. With federal grants increasingly competitive and unpredictable, it appears ODOT will again seek to claw back funds, as in its attempt to recover funds from the State Exchange Fund in 2022. The uncertainty has left counties and cities exploring alternatives, including pursuing grants, which ODOT previously applied for on their behalf in conjunction with metropolitan planning organizations like AAMPO.

### **Linn County Road Department**

The Linn County Road Department is highly reliant on grants and actively pursues them. Currently, the county is deferring projects and basic maintenance to keep costs low, including tar-and-chip seal roads. Two bridge projects have been placed on hold due to funding shortfalls and ODOT's uncertainty. In total, Linn County spends approximately \$17,200 annually on maintenance for Tangent Drive. That cost includes the bridge and railroad section. This includes activities such as patching/potholing, sweeping, sanding, ditching, vegetation management, signs, and striping.

### **City of Tangent**

The City of Tangent owns a combined total of 1 mile of roads, including:

- Blackberry
- Birdfoot
- Old Church
- Old Mill
- Queen Anne's Lace
- Rowland Drive
- Old Oak between Old Church and Blackberry.

Most streets are owned by the county or state (ODOT), for which the city has no cost or maintenance obligations. The city has multiple privately owned roads, including those managed by three Homeowners Associations (HOAs), which, under the development agreement, must maintain and keep open to public use. However, a clause states that if

the city were to establish a property tax, it would assume ownership and responsibility for the private roads within the HOAs.

Without property taxes, the city faces a constrained budget for road and sidewalk improvements. Currently, the city code places responsibility on property owners to maintain sidewalks along their property and holds them liable for any accidents that occur.

### **Tangent Drive Jurisdiction Switch**

The Linn County Road Department's proposal to offer Tangent Drive to the city is not unusual. Recently, ODOT has offered to relinquish roads to counties and cities, and counties have relinquished roads to cities within the county. Linn County acknowledges that it is offering more roads to cities within Linn County, and this is the first time Tangent has been offered a road.

### **Financial Cost of Tangent Drive**

Currently, the Linn County Road Department spends \$17,200 annually on Tangent Drive for maintenance. For the road improvement project, the fiscal gap is \$3 million, including funding already committed by AAMPO, which helped pay for the summer survey work. This means that if the city were to take over Tangent Drive, the total annual cost for maintenance and replacement funding over a 25-year life cycle would be \$3,017,200.00.

### **Tangent Cost Taking Over Tangent Drive Breakdown**

While the county faces \$3,017,200.00 in costs, the City of Tangent would not incur the same cost if it were taken over. Here is a breakdown of the additional costs of increasing the base of \$3,017,200.00:

#### *Public Works*

The City of Tangent does not employ a public works department and relies on the City of Adair Village for septic, sewer, and parks. This means the cost of maintenance and construction will be increased to outside contractors. This especially impacts annual maintenance, which may increase by 7-20% due to the contractor's markup. Additionally, the city would implement a 10% inflation buffer to ensure it collects the appropriate amount. The city has an excellent collection rate, so that is not a major factor. The City of Tangent will be looking at between \$20,597.50 and \$23,100 annually to maintain Tangent Drive.

#### *Replacement Cost*

With a 2025 price tag of nearly \$4 million, inflation, and a typical street lifespan of 25 years, the city needs to budget to replace the street with little to no assistance from the county or

ODOT. With a 3% inflation buffer over 25 years placed, we would have a total of \$7,000,000 available for road replacement.

### *Annual Raised by the City of Tangent*

With a total of \$7,000,000 needed for a full replacement in 25 years and a minimum annual maintenance cost of \$20,597.50, the city would need to raise \$300,597.50 in annual maintenance and replacement costs over 25 years. This amount would nearly double the current utility bill, as a \$62.62 monthly street fee would apply to each account holder. This would encourage the city to consider a tax base.

### *Tax Base Complication*

Setting up a property tax enacts a clause where private streets owned by HOAs will become city-owned and maintained streets. The city would gain new roads and would now be responsible for maintaining those streets. Currently, HOAs maintain the streets but must keep them open to the public until the city has a tax base. The cost will increase because the city will need to maintain and replace more streets.

To raise \$300,597.50 annually, we would need a tax rate of \$0.001444 assessed value on all properties within the city limits. Amy Holt, the Tax Manager of Linn County, and Natalie Bauer, the Chief Appraiser for Linn County, have verified this number. This means a property with an assessed value of \$500,000 will pay the city of Tangent \$722 in property taxes.

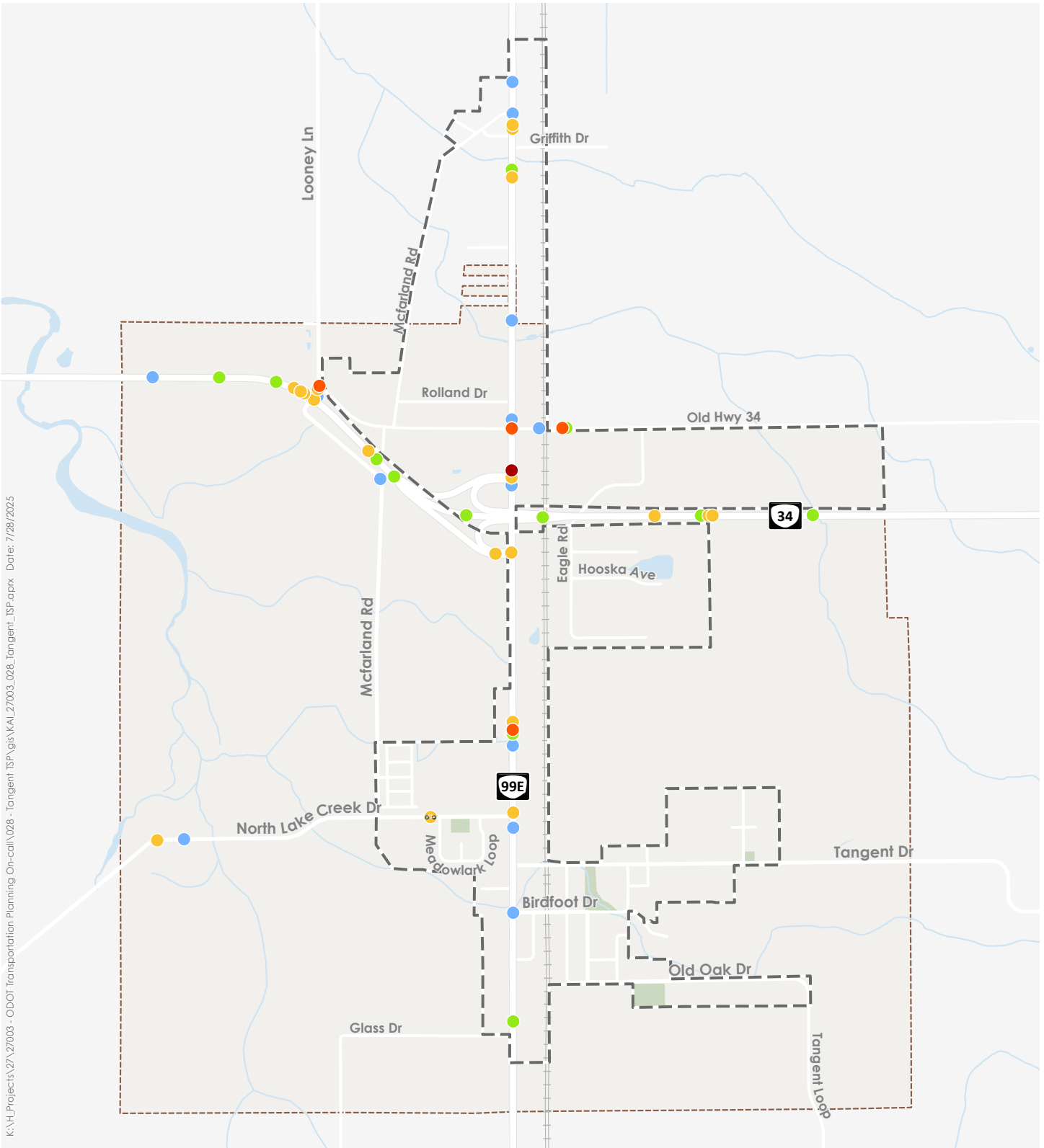
However, this would only raise funds for Tangent Drive, not the other streets, so the tax rate would need to increase slightly more to cover the additional streets. Tangent Drive would be the most expensive street to maintain, while the other roads are smaller residential roads with lower traffic volumes. We don't yet know the anticipated cost of assuming the private roads, and our city engineer will draft an estimate to determine it. Generally, it is between \$500,000 and \$1,000,000 per mile of road to maintain, and we would need to determine the annual amount required to fund replacement after 25 years.

### **Recommendation**

If the city wishes to include Tangent Drive in the city-owned street inventory, we must have a tax base sufficient to cover Tangent Drive and all existing and newly acquired city-owned streets. The council would vote on an ordinance to forward the question of a tax base to maintain roads to the voters, and this must be done before August to ensure placement on the November 2026 election ballot. The city does not call special elections, so missing November 2026 would mean November 2028 would be the next election.

Once the tax base is approved, the city can discuss an agreement with the county to transfer ownership. Prior to the election, the city may ask the Linn County Road Department to include the project competition in the scope before the city assumes ownership to help reduce the initial-year cost. Assuming the city and county agree on a deal and execute the agreement, the city will begin collecting taxes to fund improvements to all streets.

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- Fatal
- Severe Injury
- Moderate Injury
- Moderate Injury Bike Involved
- Minor Injury
- Property Damage Only

- ▬▬▬▬ Railroads
- ▭ City Boundary
- ▭ Urban Growth Boundary
- ▭ Parks
- ▭ Water



Figure 17

### Reported Crashes from 2019 to 2023 Tangent, OR

# **New Business 2**

**Ordinance 26-01 Dog Control  
Ordinances**

**Ordinance 26-01**

**Motion**

## **New Business 2: Ordinance 26-01 Dog Control Ordinance – Motion**

On December 27, 2025, a serious incident occurred when two dogs escaped a property located on Old Oak Drive, crossed Old Oak, and attacked two dogs and a resident. The Linn County Sheriff's Animal Control Unit responded and issued a citation to the property where the two dogs escaped.

Over the last three years, the City of Tangent has had close calls involving dog attacks within its city limits. One such near attack occurred in the summer of 2022 when a resident was walking their small dog on the Brush Trail. The attack was prevented when the water between the property and the trail stopped the charging dog from reaching the pedestrian.

The city ordinance requires that dogs be on a leash only in city parks. Other cities have sections on dog ordinances, and, according to our city attorney, this is very common and something Tangent should consider.

The City Attorney and City Manager went over the draft ordinance, which the council approved for the work to be performed at the January 12 city council meeting. There was also the addition of dog licensing as an ordinance requirement.

The ordinance presented tonight is a code ordinance, and tonight is the first hearing. However, during the January 12 meeting, the question of an emergency ordinance to take effect immediately was raised. The City Council may make a motion for unanimous consent to approve the ordinance in one reading before the motion to approve the ordinance.

If approved tonight, the law would take effect immediately upon the Mayor's signature after the conclusion of the council meeting. Once signed, city staff will post on social media, the website, and in the newsletter about the new law coming into effect. The law is not retroactive and cannot place enforcement measures on past incidents.

**Does the city council wish to forward staff to work on the two proposed ordinances?**

**ORDINANCE 26-01**

**Establish and Adoption of Dog Control Ordinances**

**BEFORE THE CITY COUNCIL FOR THE CITY OF TANGENT, OREGON**

**An Ordinance Adopting Tangent Municipal Code 7.40 Code for Dog Control.**

**WHEREAS**, the City of Tangent has no municipal code regulating the safe ownership and housing of Canis lupus familiars, a domesticated subspecies common word “dog,” and

**WHEREAS**, the City of Tangent recognizes owners of dogs have an emotional bond to dog(s) as a valued member of the household, and

**WHEREAS**, the safety of dogs is a goal for owners and a vested interest of the public, and

**WHEREAS**, the City of Tangent values safe dog ownership and care for dogs, and

**WHEREAS**, the City of Tangent wants to ensure the public that the city is safe for walking dogs within the city limits, and

**WHEREAS**, the City of Tangent has had several close incidents resulting in uncontrolled dogs attacking other dogs and pedestrians, and

**WHEREAS**, the City of Tangent had two separate dog attacks in 2025, outside of city hall, and

**WHEREAS**, the City's legal counsel recommends that such laws be enacted to allow the City of Tangent to enforce newly adopted laws to ensure public safety.

**Now, therefore**, based on the preceding recitals, The City of Tangent resolves as follows:

**Section 1.** The City Council will adopt Title 7, Chapter 40, Section 010 to 050, the “Dog Control Ordinance.”

**Section 2.** The law will take effect upon the Mayor of the City of Tangent's signature following adoption.

Attest: \_\_\_\_\_

\_\_\_\_\_  
Loel Trulove, Jr., Mayor, & Date

\_\_\_\_\_  
Joe Samaniego, City Manager

## Title 7.40

### 7.40 Dog Control Ordinance

#### Sections

7.40.010	Dogs At Large
7.40.020	Dog License Required
7.40.030	Dog Public Nuisance
7.40.040	Owners Responsibility
7.40.050	Penalties

#### **7.40.010 Dog at large.**

**(1)** It shall be unlawful for a dog to run at large or be permitted to run at large. "At large" shall mean off the premises of the owner or the person having the control, custody, or possession of the dog, while the dog is not under complete control of the owner or such person by a leash or chain not exceeding 10 feet in length.

**(2)** A property owner or resident must ensure the dog is contained within a fenced yard, enclosed pen, or by a chain on the property of the owner or resident.

#### **7.40.020 Dog License Required**

**(1)** Any person, family, or business owning or keeping a dog that has a set of permanent canine teeth or is six months old, whichever comes first, shall license said dog(s) pursuant to the ordinances and/or regulations of the county wherein the dog is kept.

**(2)** The license tag supplied by the county shall be attached securely to a collar or harness on the dog whenever the dog is outdoors

#### **7.40.030 Dog Public Nuisance**

Dogs shall be considered a public nuisance under the meaning of this chapter in the following instances:

**(1)** Any dog which, when unprovoked, bites any person or animal;

**(2)** Any dog that chases vehicles or, when off the premises of the owner or keeper, chases any person or persons;

**(3)** Any dog that scatters garbage other than that of its owner or keeper;

(4) Any dog that trespasses on private property other than its owners' or on public rights-of-way;

(5) Any dog(s) which, through the negligence of the owner, causes animal waste to accumulate on any premises to a degree that offensive odors can be detected from an adjoining street, yard, or residential unit;

(6) Any dog found within a park outside designated areas;

(7) Any dog which barks cumulatively for more than 10 minutes during any one hour when such barking is audible off the premises of the dog's owner or keeper;

(8) Any dog, except for a service dog whose owner is legally blind, that deposits solid waste matter on any improved property, including public parks and school grounds, other than that of the dog owner. It shall be an offense under this section for the dog owner immediately remove the solid waste.

#### **7.40.040 Owner Responsibility**

Any owner or custodian of a dog that destroys or damages any property of another person shall be responsible for the damage incurred by such dog.

#### **7.40.050 Penalties**

Any person violating any of the provisions of this chapter is subject to those penalties outlined in TMC 7.20.060. In addition to the penalties therein provided, the court may direct the destruction of any dog that is a biter of persons or killer of domesticated animals.